

# **House of Representatives**

File No. 894

## General Assembly

January Session, 2011

(Reprint of File No. 382)

House Bill No. 6100 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner June 3, 2011

# AN ACT CONCERNING IMPROVEMENT DISTRICTS IN THE TOWN OF WINDSOR.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (*Effective July 1, 2011*) (a) For purposes of this section:
- 2 (1) "District" means that certain real property, situated in the town
- of Windsor, the County of Hartford and the state of Connecticut, the
- 4 Great Pond Improvement District, a body politic and corporate and
- 5 deemed to be established pursuant to section 7-325 of the general
- 6 statutes, consisting of the area bounded and described in three parcels
- 7 as follows: A certain parcel of land being situated on the easterly
- 8 intersection of Day Hill Road and Blue Hills Avenue, Beginning point
- 9 intersection of Day Hill Road and Blue Hills Avenue at the westerly
- 10 corner of the herein described parcel; thence Easterly, along the
- 11 southerly sideline of Day Hill Road, along a curve to the right having a
- radius of 22.15 feet, a delta angle of 50°33'29", and an arc distance of
- 13 19.55 feet (chord bearing N53°58'45"E, a distance of 18.92 feet) to a
- point; thence N79°15'29"E, continuing along said Day Hill Road, a
- 15 distance of 52.14 feet to a point; thence Easterly, continuing along said

16 Day Hill Road, along a curve to the right having a radius of 930.00 feet, 17 a delta angle of 07°07'17", and an arc distance of 115.59 feet to a point; 18 thence N86°22'45"E, continuing along said Day Hill Road, a distance of 19 1,587.87 feet to a point; thence Easterly, continuing along said Day Hill 20 Road, along a curve to the left having a radius of 1,580.00 feet, a delta 21 angle of 06°54'42", and an arc distance of 190.60 feet to a point at the 22 northwesterly corner of Lot 2; thence Easterly, along a curve to the 23 right having a radius of 45.00 feet, a delta angle of 88°59'42", and an arc 24 distance of 69.90 feet to a point; thence S11°32'15"E, a distance of 455.79 25 feet to a point; thence S27°32'54"E, a distance of 175.00 feet to a point; 26 thence Southerly, along a curve to the right having a radius of 45.00 27 feet, a delta angle of 97°42'38", and an arc distance of 76.74 feet to a 28 point; thence \$70°09'44"W, a distance of 23.50 feet to a point; thence 29 Southwesterly, along a curve to the left having a radius of 445.00 feet, a 30 delta angle of 21°38'27", and an arc distance of 168.08 feet (chord bearing S59°20'31"E, a distance of 167.08 feet) to a point; thence 31 32 S48°31'18"W, a distance of 324.47 feet to a point; thence S41°28'42"E, a 33 distance of 204.91 feet to a point on the Windsor and Bloomfield town 34 line (the previous seven courses along said land of Lot 2); thence 35 N73°32'00"W, along said town line, a distance of 1,320.13 feet to a point 36 on the Northerly sideline of said Blue Hills Avenue; thence 37 N41°30'09"W, along said Blue Hills Avenue, a distance of 52.33 feet to a 38 point; thence Northwesterly, along a curve to the left having a radius 39 of 7,730.00 feet, a delta angle of 06°07'56", and an arc distance of 827.33 40 feet to the point of beginning. Containing 34.81 acres or 1,516,321 41 square feet, more or less. And a certain parcel of land being situated on 42 the southerly side of Day Hill Road, Beginning point on the southerly 43 sideline of Day Hill Road at the northerly corner of the herein 44 described parcel, said point also being the northwest corner of land 45 shown as Combustion Federal Credit Union; thence \$73°20'20"E, along 46 said Combustion Federal Credit Union land, a distance of 447.06 feet to 47 a point at land shown as Culbro, Inc.; thence S14°39'31"W, along said 48 Culbro, Inc. land, a distance of 1,174.99 feet to a point at land shown as 49 Lot A1; thence N75°20'29"W, along said Lot A1, a distance of 1,154.31 50 feet to a point on the easterly sideline of Great Pond Drive; thence

51 Northerly, along said Great Pond Drive, along a curve to the left 52 having a radius of 638.00 feet, a delta angle of 40°06'14", and an arc 53 distance of 446.57 feet to a point; thence Continuing northerly, along 54 said Great Pond Drive, along a curve to the right having a radius of 55 160.00 feet, a delta angle of 09°04'07", and an arc distance of 25.32 feet 56 to a point; thence Continuing northerly, along said Great Pond Drive, 57 along a curve to the left having a radius of 160.00 feet, a delta angle of 58 09°04'07", and an arc distance of 25.32 feet to a point; thence 59 N15°35'42"E, continuing along said Great Pond Drive, a distance of 60 119.77 feet to a point; thence Northeasterly, continuing along said 61 Great Pond Drive, along a curve to the right having a radius of 30.00 62 feet, a delta angle of 89°49'57", and an arc distance of 47.04 feet to the 63 point of beginning. Containing 27.96 acres or 1,217,938 square feet, 64 more or less. And a certain parcel of land being situated on the 65 northerly side of Day Hill Road, being more particularly described as 66 follows: Beginning at 4x4 concrete bound on the northerly sideline of 67 Day Hill Road at the southeast corner of the herein described parcel, 68 said point also being the southwest corner of land of Prospect Hill 69 Realty, LLC; thence S46°02'28"W, a distance of 516.94 feet to a point; 70 thence Southwesterly along a curve to the right having a radius of 71 975.00 feet, a delta angle of 28°07'12", and an arc distance of 478.52 feet 72 to a point; thence S74°13'40"W, a distance of 882.98 feet to a point; 73 thence Westerly along a curve to the left having a radius of 2,025.00 74 feet, a delta angle of 5°16'00", and an arc distance of 186.14 feet to a 75 point; thence S68°57'40"W, a distance of 952.41 feet to a point; thence 76 Westerly along a curve to the right having a radius of 244.35 feet, a 77 delta angle of 09°29'30", and an arc distance of 1,475.00 feet to a point; 78 thence S78°27'10"W, a distance of 382.24 feet to a point; thence 79 Westerly along a curve to the right having a radius of 1,475.00 feet, a 80 delta angle of 07°55'00", and an arc distance of 203.80 feet a point; 81 thence S86°22'10"W, a distance of 956.42 feet to a point at the 82 southeasterly corner of land of Hartford Life Insurance Company (the 83 previous nine courses by the northerly sideline of said Day Hill Road); 84 thence Northwesterly along a curve to the right having a radius of 85 25.00 feet, a delta angle of 90°00'00", and an arc distance of 39.27 feet to

86 a point; thence N03°37'50"W, a distance of 75.00 feet to a point; thence 87 northwesterly along a curve to the left having a radius of 530.00 feet, a 88 delta angle of 41°39'33", and an arc distance of 385.36 feet to a point; 89 thence N12°48'54"E, a distance of 300.40 feet to a point; thence 90 N13°02'56"E, a distance of 983.21 feet to a point; thence N74°15'52"W, a 91 distance of 107.47 feet to a point; thence N18°43'28"E, a distance of 92 822.46 feet to a point on the southerly line of land of Roncari 93 Industries, Inc. (the previous seven courses by said land of Hartford 94 Life Insurance Company); thence S75°04'54"E, along said land of 95 Roncari Industries, Inc., a distance of 57.55 feet to an iron pin found; 96 thence N14°15'58"E, continuing along said land of Roncari Industries, 97 Inc., a distance of 2,532.76 feet to an iron pin found; thence 98 N75°17'03"W, continuing along said land of Roncari Industries, Inc., a 99 distance of 1,137.57 feet to an iron pin found; thence N13°37'40"E, 100 continuing along said land of Roncari Industries, Inc., a distance of 101 405.09 feet to a 6x6 concrete bound; thence N15°02'08"W, continuing 102 along said land of Roncari Industries, Inc., a distance of 425.09 feet to a 103 6x6 concrete bound found (tie point); thence Continuing N15°02'08"W, 104 along said land of Roncari Industries, Inc., a distance of approximately 105 43 feet to the Farmington River; thence Easterly, along the Farmington 106 River, a distance of approximately 2,567 feet to a point on the southerly 107 line of land of the Town of Windsor (landfill); thence S68°07'16"E, 108 along said land of the Town of Windsor (landfill), a distance of 109 approximately 7 feet to a stone bound (tie point) (tie line from first 110 mentioned tie point to second mentioned tie point bearing 111 N72°35'10"E, a distance of 2,209.11); thence Continuing S68°07'16"E, 112 continuing along said land of the Town of Windsor (landfill), a 113 distance of 2,104.39 feet to a point at other land of said Town of 114 Windsor; thence S06°23'10"W, along said land of Town of Windsor, a 115 distance of 212.87 feet to a point; thence S68°12'26"E, continuing along 116 said land of Town of Windsor, a distance of 1,084.98 feet to a point on 117 the westerly side of land of Farmington River Power Company; thence 118 S07°32'47"E, along said land of Farmington River Power Company, a 119 distance of 1,889.36 feet to a point; thence \$13°03'38"W, along said land 120 of Farmington River Power Company, a distance of 279.44 feet to a 6x6

stone bound found at the northwest corner of land of Anna P. Sedor;

- thence S12°54'12"W, along said Sedor land, a distance of 590.53 feet to
- an iron pipe found on the northerly line of land of The Ferraina
- 124 Company, LLC; thence N77°21'42"W, along said The Ferraina
- 125 Company, LLC land, a distance of 160.15 feet to a 6x6 concrete bound
- 126 found; thence S14°55'12"W, continuing along said The Ferraina
- 127 Company, LLC land, land of FS Realty, LLC and said land of Prospect
- Hill Realty, LLC, a distance of 1,182.22 feet to the point of beginning.
- 129 Containing 590.5 acres or 25,722,000 square feet, more or less. The
- district boundaries shall also include any off-site locations mandated
- 131 by any permitting agency for improvements undertaken by the
- 132 district.
- 133 (2) "Voter" means (A) any person who is an elector of the district, (B)
- any citizen of the United States of the age of eighteen years or more
- who, jointly or severally, is liable to the district for taxes assessed
- against such citizen on an assessment of not less than one thousand
- dollars on the last-completed grand list of such district, as the case may
- be, or who would be so liable if not entitled to an exemption under
- 139 subdivision (17), (19), (22), (23) or (26) of section 12-81 of the general
- statutes, or (C) holders of record of an interest in real property within
- the district.
- 142 (3) "Bonds" means bonds, notes or other obligations authorized by
- this section.
- (b) (1) Upon the petition of fifteen or more persons eligible to vote in
- 145 the town of Windsor, specifying the district for any or all of the
- purposes set forth in this section, the town council of such town shall
- 147 call a meeting of the voters to act upon such petition, which meeting
- shall be held at such place within such town and such hour as the town
- 149 council designates, not later than thirty days after such petition has
- been received by the town council. Such meeting shall be called by
- publication of a written notice of the same, signed by the town council
- of the town of Windsor, at least fourteen days before the time fixed for
- such meeting in two successive issues of some newspaper published or

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circulated in such town. Not later than twenty-four hours before such meeting, (A) two hundred or more voters or ten per cent of the total number of voters of such proposed district, whichever is less, may petition the town council, in writing, for a referendum of the voters of such proposed district, or (B) the town council in its discretion may order a referendum of the voters of such proposed district, on the sole question of whether the proposed district should be established. Any such referendum shall be held not less than seven or more than fourteen days after the receipt of such petition or the date of such order, on a day to be set by the town council for a vote by paper ballots or by a "yes" or "no" vote on the voting machines, during the hours between twelve o'clock noon and eight o'clock p.m.; except that such town may, by vote of its town council, provide for an earlier hour for opening the polls but not earlier than six o'clock a.m., notwithstanding the provisions of any special act. If voters representing at least twothirds of the assessments of holders of record within the proposed district cast votes in such referendum in favor of establishing the proposed district, the town manager shall reconvene such meeting not later than seven days after the day on which the referendum is held. Upon approval of the petition for the proposed district by voters representing at least two-thirds of the assessments of holders of record within the proposed district present at such meeting, or if a referendum is held, upon the reconvening of such meeting after the referendum, the voters, upon the vote of voters representing a majority of assessments of holders of record within the proposed district, choose necessary officers therefor to hold office until the first annual meeting thereof; and the district shall, upon the filing of the first report filed in the manner provided in subsection (c) of section 7-325 of the general statutes, thereupon be a body corporate and politic and have the powers provided in sections 7-324 to 7-329, inclusive, of the general statutes, not inconsistent with the general statutes or this section, in relation to the objects for which it was established, that are necessary for the accomplishment of such objects, including the power to lay and collect taxes. The clerk of such district shall cause its name and a description of its territorial limits and of any additions that may be

made thereto to be recorded in, and a caveat be placed upon, the land records of the town of Windsor.

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(2) At the meeting called for the purpose of establishing the district as provided in subdivision (1) of this subsection, the voters may establish the district for any or all of the following purposes: To light streets, to plant and care for shade and ornamental trees, to plan, lay out, acquire, construct, maintain and finance roads, sidewalks, crosswalks, drains, sewers and sewage treatment facilities, utility improvements and connections, parking facilities, open space, bulkhead repairs, dredging and construction, environmental remediation and other infrastructure improvements and to acquire, construct, maintain and regulate the use of recreational facilities, to plan, lay out, acquire, construct, reconstruct, repair, maintain, supervise and manage a flood or erosion control system, to plan, lay out, acquire, construct, maintain, operate, finance and regulate the use of a community water system, all as hereinafter referred to as the "improvements". The district may contract with a town, city, borough or other district for carrying out any of the purposes or the purchase or sale of any of the improvements for which such district was established.

(3) (A) At the meeting called for the purpose of establishing the district as provided in subdivision (1) of this subsection, the voters shall fix the date of the annual meeting of the voters for the transaction of such business as may properly come before such annual meeting. The district shall have five directors. At such organization meeting of the district, the voters shall elect four directors, and, upon the organization of the district and at all times thereafter, one director shall be appointed by the town council of the town of Windsor. From such directors, the voters shall elect at the organizational meeting and following each election of directors thereafter, a president, vice-president, a clerk and a treasurer. The initial directors shall serve until the first annual meeting and thereafter such directors shall be elected or appointed, as applicable, for a term of four years. Not less than three members of the board of directors shall be residents of the state.

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Subject to the provisions of subdivision (4) of this subsection, not fewer than fifteen voters of the district shall constitute a quorum for the transaction of business at such organizational meeting of the district; and, if fifteen voters are not present at such meeting, the town manager may adjourn such meeting from time to time, until at least fifteen voters are present.

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(B) Special meetings of the district may be called on the application of ten per cent of the total number of voters of such district or twenty of the voters of such district, whichever is less, or by the president or any three directors upon giving notice as provided in this subdivision. Any special meeting called on the application of the voters shall be held not later than twenty-one days after receiving such application. Notice of the holding of the annual meeting and all special meetings shall be given by publication of a notice of such meetings in a newspaper having a general circulation in such district at least ten days before the day of such meetings, signed by the president or any three directors, which notice shall designate the time and place of such meetings and the business to be transacted thereat. Two hundred or more persons or ten per cent of the total number of voters of such district, whichever is less, may petition the clerk of such district, in writing, at least twenty-four hours prior to any such meeting, requesting that any item or items on the call of such meeting be submitted to the voters not less than seven or more than fourteen days thereafter, on a day to be set by the district meeting or, if the district meeting does not set a date, by the board of directors, or a vote by paper ballots or by a "yes" or "no" vote on the voting machines, during the hours between twelve o'clock noon and eight o'clock p.m., except that any district may, by vote of its board of directors, provide for an earlier hour for opening the polls but not earlier than six o'clock a.m. The paper ballots or voting machine ballot labels, as the case may be, shall be provided by the clerk. When such a petition has been filed with the clerk, the president, after completion of other business and after reasonable discussion, shall adjourn such meeting and order such vote on such item or items in accordance with the petition; and any

item so voted may be rescinded in the same manner. The clerk shall phrase such item or items in a form suitable for printing on such paper ballots or ballot labels.

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- (C) As provided in subdivision (4) of this subsection, not fewer than fifteen voters of the district shall constitute a quorum for the transaction of business at any meeting of the district; and, if fifteen voters are not present at such meeting, the president of the district or, in such president's absence, the vice-president, may adjourn such meeting from time to time, until at least fifteen voters are present; and all meetings of the district where a quorum is present may be adjourned from time to time by a vote of a majority of the voters voting on the question. At any annual or special meeting, the voters may, by a vote of two-thirds of those present and voting, discontinue any purposes for which the district is established or undertake any additional purpose or purposes enumerated in subdivision (2) of this subsection.
- (4) (A) A quorum for the transaction of business at the meeting called for the purpose of establishing the district, as provided in subdivisions (1) and (3) of this subsection, shall be either fifteen voters of such district or a majority of the holders of record of interests in real property within such district, as long as the assessments of such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district. If fifteen voters or a majority of the holders of record of interests in real property within such district are not present at such meeting or the assessments of such holders of record constitute less than one-half of the total of assessments for all interests in real property within such district, the town manager may adjourn such meeting, from time to time, until at least fifteen voters or a majority of the holders of record of interests in real property within such district are present and the assessments of such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district.

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(B) For the transaction of business at any other meeting of the district, a quorum shall be either fifteen voters of the district or a majority of the holders of record of interests in real property within such district, as long as the assessments for such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district. If fifteen voters or a majority of the holders of record of interests in real property within such district are not present at such meeting or the assessments of such holders of record constitute less than one-half of the total assessments for all interests in real property within such district, the president of the district, or in such president's absence, the vice-president, may adjourn such meeting, from time to time, until at least fifteen voters or a majority of the holders of record of interests in real property within such district are present and the assessments of such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district.

(5) In any case in which an action for a vote by the voters of the district is to be initiated by the petition of such voters, in addition to such other requirements as the general statutes or any special act may impose, such petition shall be on a form prescribed or approved by the clerk of such district, and each page of such petition shall contain a statement, signed under penalties of false statement, by the person who circulated the same, setting forth such circulator's name and address, and stating that each person whose name appears on said page signed the same in person in the presence of such circulator, that the circulator either knows each such signer or that the signer satisfactorily identified himself to the circulator and that all the signatures on said page were obtained not earlier than six months prior to the filing of said petition. Any page of a petition which does not contain such a statement by the circulator shall be invalid. Any circulator who makes a false statement in the statement hereinbefore provided shall be subject to the penalty provided for false statement. No petition shall be valid for any action for a vote by the voters at any regular or special district meeting unless such petition shall be

324 circulated by a voter eligible to vote in such district.

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(c) Whenever the officers of such district vote to terminate its corporate existence and whenever a petition signed by ten per cent of the total voters of such district or twenty of the voters of such district, whichever is less, applying for a special meeting to vote on the termination of the district is received by the clerk, the clerk shall call a special meeting of the voters of such district, the notice of which shall be signed by the officers thereof, by advertising the same in the same manner as provided in section 7-325 of the general statutes. Not later than twenty-four hours before any such meeting, two hundred or more voters or ten per cent of the total number of voters, whichever is less, may petition the clerk of the district, in writing, that a referendum on the question of whether the district should be terminated be held in the manner provided in section 7-327 of the general statutes. If, at such meeting, a two-thirds majority of the voters present vote to terminate the corporate existence of the district, or, if a referendum is held, twothirds of the voters casting votes in such referendum vote to terminate the corporate existence of the district, the officers shall proceed to terminate the affairs of such district. The district shall pay all outstanding indebtedness and turn over the balance of the assets of such district to the town of Windsor, if the town council of the town by resolution authorizes such action. The district shall not be terminated under this subsection until all of its outstanding indebtedness is paid unless the town council of the town of Windsor agrees by resolution to assume such indebtedness, which action the town council is authorized to undertake notwithstanding the provisions of any of the general statutes, or of any other public or special act or charter or ordinance or resolution, to the contrary. On completion of the duties of the officers of such district, the clerk shall cause a certificate of the vote of such meeting to be recorded in the land records of the town of Windsor and the clerk shall notify the Secretary of the Office of Policy and Management.

(d) (1) For purposes of voting at meetings held by such district, any tenant in common of any interest in real property shall have a vote

equal to the fraction of such tenant in common's ownership of such interest. Any joint tenant of any interest in real property shall vote as if each such tenant owned an equal fractional share of such real property. A corporation shall have its vote cast by the chief executive officer of such corporation, or such officer's designee. Any entity that is not a corporation shall have its vote cast by a person authorized by such entity to cast its vote. No owner shall have more than one vote.

- (2) No holder of record of an interest in real property shall be precluded from participating in any district meeting or referendum because of the form of entity that holds such interest, whether such holder of record is (A) a corporation, partnership, unincorporated association, trustee, fiduciary, guardian, conservator or other form of entity, or any combination thereof, or (B) an individual who holds interests jointly or in common with another individual or individuals, or with any one or more of the entities listed in subparagraph (A) of this subdivision.
- (e) Notwithstanding any provision of the general statutes, including sections 7-324 to 7-329, inclusive, of the general statutes, the district shall have the power to assess, levy and collect benefit assessments upon the land and buildings in the district which, in its judgment, are benefited by the improvements.
- (f) (1) Notwithstanding any provision of the general statutes, including sections 7-324 to 7-329, inclusive, of the general statutes, the district shall have the power to fix, revise, charge, collect, abate and forgive reasonable taxes, fees, rents and benefit assessments, and other charges for the cost of the improvements, financing costs, operating expenses and other services and commodities furnished or supplied to the real property in the district in accordance with the applicable provisions of the general statutes which apply to districts established under section 7-325 of the general statutes, and this section and in the manner prescribed by the district. Notwithstanding any provision of the general statutes, the district may make grants for, or pay the entire cost of any improvements, including the costs of financing such

improvements, capitalized interest and the funding of any reserve funds necessary to secure such financing or the debt service of bonds or notes issued to finance such costs, from taxes, fees, rents, benefit assessments or other revenues and may assess, levy and collect said taxes, fees, rents or benefit assessments concurrently with the commencement of construction of the improvements or the issuance of bonds, notes or other obligations to finance such improvements based on the estimated cost of the improvements prior to the acquisition or construction of the improvements or based on the actual cost of the improvements upon the completion or acquisition of the improvements.

- (2) Notwithstanding any provision of the general statutes, whenever the district constructs, improves, extends, equips, rehabilitates, repairs, acquires or provides a grant for any improvements or finances the cost of such improvements, such proportion of the cost or estimated cost of the improvements and financing thereof, as determined by the district, may be assessed by the district, herein referred to as "benefit assessments", in the manner prescribed by such district, upon the property benefited by such improvements and the balance of such costs shall be paid from the general funds of the district. The district may provide for the payment of such benefit assessments in annual installments, not exceeding thirty, and may forgive such benefit assessments in any single year without causing the remainder of installments of benefit assessments to be forgiven. Benefit assessments to buildings or structures constructed or expanded after the initial benefit assessment may be assessed as if the new or expanded buildings or structures had existed at the time of the original benefit assessment.
- (3) In order to provide for the collection and enforcement of its taxes, fees, rents, benefit assessments and other charges, the district is hereby granted all the powers and privileges with respect thereto as districts organized pursuant to section 7-325 of the general statutes, or as otherwise provided in this section. Such taxes, fees, rents or benefit assessments, if not paid when due, shall constitute a lien upon the

425 premises served and a charge against the owners thereof, which lien 426 and charge shall bear interest at the same rate as delinquent property 427 taxes. Each such lien may be continued, recorded and released in the 428 manner provided for property tax liens and shall take precedence over 429 all other liens or encumbrances except a lien for taxes, fees, rents or 430 benefit assessments of the town of Windsor. Each such lien may be 431 continued, recorded and released in the manner provided for property 432 tax liens.

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(4) The budget, taxes, fees, rents, benefit assessments and any other charges of the district of general application shall be adopted and revised by the board at least annually, not more than thirty days before the beginning of the fiscal year, in accordance with the procedures to be established by the board, at a meeting called by the board, assuring that interested persons are afforded notice and an opportunity to be heard. The board shall hold at least two public hearings on its schedule of fees, rates, rents, benefit assessments and other charges or any revision thereof before adoption, notice of which shall be delivered to the town manager and the town clerk of the town of Windsor and be published in at least two newspapers of general circulation in the town of Windsor at least ten days in advance of the hearing. Not later than the date of the publication, the board shall make available to the public and deliver to the town manager and the town clerk of the town of Windsor the proposed schedule of fees, rates, rents, benefit assessments and other charges. The procedures regarding public hearing and appeal provided by section 7-250 of the general statutes shall apply for all benefit assessments made by the district, except that the board shall be substituted for the water pollution control authority. Should the benefit assessments be assessed and levied prior to the acquisition or construction of the improvements, then the amount of the benefit assessments shall be adjusted to reflect the actual cost of the improvements, including all financing costs, once the improvements have been completed, should the actual cost be greater than or less than the estimated costs. Benefit assessments shall be due and payable at such times as are fixed by the board, provided the district shall give

notice of such due date not less than thirty days prior to such due date by publication in a newspaper of general circulation in the town of Windsor and by mailing such notice to the owners of the property assessed at their last-known address.

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(g) (1) Notwithstanding any provision of the general statutes, including sections 7-324 to 7-329, inclusive, of the general statutes whenever the district has authorized the acquisition or construction of the improvements or has made an appropriation therefor, the district may authorize the issuance of up to one hundred forty million dollars of bonds, notes or other obligations to finance the cost of the improvements, the creation and maintenance of reserves required to sell the bonds and the cost of issuance of the bonds provided no bonds shall be issued prior to the district entering into an interlocal agreement with the town of Windsor, in accordance with the procedures provided by section 7-339c of the general statutes, including at least one public hearing on the proposed agreement and ratification by the town council. Such interlocal agreement may without limitation include provisions regarding acquisition, construction, equipping, and operation and administration of the improvements; regarding acquisition by, transfer or lease to, or other use by the town of all or any portion of the improvements; binding the town or the district to appropriate funds as necessary to meet its obligations under the agreement; and such other provisions as determined by the town council and the district to be necessary or desirable to carry out the purposes hereof. The bonds may be secured as to both principal or interest by (A) the full faith and credit of the district, (B) fees, revenues or benefit assessments, or (C) a combination of subparagraphs (A) and (B) of this subdivision. Such bonds shall be authorized by resolution of the board. The district is authorized to secure such bonds by the full faith and credit of the district or by a pledge of or lien on all or part of its revenues, fees or benefit assessments. The bonds of each issue shall be dated, shall bear interest at the rates and shall mature at the time or times not exceeding thirty years from their date or dates, as determined by the board, and may be

redeemable before maturity, at the option of the board, at the price or prices and under the terms and conditions fixed by the board before the issuance of the bonds. The board shall determine the form of the bonds, and the manner of execution of the bonds, and shall fix the denomination of the bonds and the place or places of payment of principal and interest, which may be at any bank or trust company within the state of Connecticut and other locations as designated by the board. In case any officer whose signature or a facsimile of whose signature shall appear on any bonds or coupons shall cease to be an officer before the delivery of the bonds, the signature or facsimile shall nevertheless be valid and sufficient for all purposes the same as if the officer had remained in office until the delivery.

(2) While any bonds issued by the district remain outstanding, the powers, duties or existence of the district shall not be diminished or impaired in any way that will affect adversely the interests and rights of the holders of the bonds. Bonds issued under this section, unless otherwise authorized by law, shall not be considered to constitute a debt of the state of Connecticut or the town of Windsor, or a pledge of the full faith and credit of the state of Connecticut or the town of Windsor, but the bonds shall be payable solely by the district or as special obligations payable from particular district revenues. Any bonds issued by the district shall contain on their face a statement to the effect that neither the state of Connecticut nor the town of Windsor shall be obliged to pay the principal of or the interest thereon, and that neither the full faith and credit or taxing power of the state of Connecticut or the town of Windsor is pledged to the payment of the bonds. All bonds issued under this section shall have and are hereby declared to have all the qualities and incidents of negotiable instruments, as provided in title 42a of the general statutes.

(h) (1) The board may authorize that the bonds be secured by a trust agreement by and between the district and a corporate trustee, which may be any trust company or bank having the powers of a trust company within the state of Connecticut. The trust agreement may pledge or assign the revenues. Either the resolution providing for the

issuance of bonds or the trust agreement may contain covenants or provisions for protecting and enforcing the rights and remedies of the bondholders as may be necessary, reasonable or appropriate and not in violation of law.

- (2) All expenses incurred in carrying out the trust agreement may be treated as a part of the cost of the operation of the district. The pledge by any trust agreement or resolution shall be valid and binding from time to time when the pledge is made; the revenues or other moneys so pledged and then held or thereafter received by the board shall immediately be subject to the lien of the pledge without any physical delivery thereof or further act; and the lien of the pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the board, irrespective of whether the parties have notice thereof. Notwithstanding any provision of the Uniform Commercial Code, neither this subsection, the resolution or any trust agreement by which a pledge is created need be filed or recorded except in the records of the board, and no filing need be made under title 42a of the general statutes.
- (i) Bonds issued under this section are hereby made securities in which all public officers and public bodies of the state of Connecticut and its political subdivisions, all insurance companies, trust companies, banking associations, investment companies, executors, administrators, trustees and other fiduciaries may properly and legally invest funds, including capital in their control and belonging to them; and such bonds shall be securities which may properly and legally be deposited with and received by any state or municipal officer or any agency or political subdivision of the state of Connecticut for any purpose for which the deposit of bonds of the state of Connecticut is now or may hereafter be authorized by law.
- (j) Bonds may be issued under this section without obtaining the consent of the state of Connecticut or the town of Windsor, and without any proceedings or the happening of any other conditions or things other than those proceedings, conditions or things that are

specifically required thereof by this section, and the validity of and security for any bonds issued by the district shall not be affected by the existence or nonexistence of the consent or other proceedings, conditions or things.

- (k) The district and all its receipts, revenues, income and real and personal property shall be exempt from taxation and benefit assessments and the district shall not be required to pay any tax, excise or assessment to or from the state of Connecticut or any of its political subdivisions. The principal and interest on bonds or notes issued by the district shall be free from taxation at all times, except for estate and gift, franchise and excise taxes, imposed by the state of Connecticut or any political subdivision thereof, provided nothing in this section shall act to limit or restrict the ability of the state of Connecticut or the town of Windsor to tax the individuals and companies, or their real or personal property or any person living or business operating within the boundaries of the district.
- (l) The board shall at all times keep accounts of its receipts, expenditures, disbursements, assets and liabilities, which shall be open to inspection by a duly appointed officer or duly appointed agent of the state of Connecticut or the town of Windsor. The fiscal year of the district shall begin on July first and end on the following June thirtieth or as otherwise established by section 7-327 of the general statutes. The district shall be subject to an audit of its accounts in the manner provided in the general statutes.
- (m) (1) At such time as any construction or development activity financed by bonds issued by the district is taking place, the clerk of the district shall submit project activity reports quarterly to the Secretary of the Office of Policy and Management and to the chairpersons of the joint standing committee of the General Assembly having cognizance of matters relating to finance, revenue and bonding.
- 590 (2) The district shall take affirmative steps to provide for the full 591 disclosure of information relating to the public financing and

maintenance of improvements to real property undertaken by the district. Such information shall be provided to the town manager of the town of Windsor, any existing residents and to all prospective residents of the district. The district shall furnish each developer of a residential development within the district with sufficient copies of such information to provide each prospective initial purchaser of property in such district with a copy, and any developer of a residential development within the district, when required by law to provide a public offering statement, shall include a copy of such information relating to the public financing and maintenance of improvements in the public offering statement.

- (n) (1) This section shall be deemed to provide an additional, alternative and complete method of accomplishing the purposes of this section and exercising the powers authorized hereby and shall be deemed and construed to be supplemental and additional to, and not in derogation of, powers conferred upon the district by law and particularly by sections 7-324 to 7-329, inclusive, of the general statutes; provided insofar as the proceedings of this section are inconsistent with any general statute or special act, or any resolution or ordinance of the town of Windsor, this section shall be controlling.
- (2) Except as specifically provided in this section, all other statutes, ordinances, resolutions, rules and regulations of the state of Connecticut and the town of Windsor shall be applicable to the property, residents and businesses located in the district. Nothing in this section shall in any way obligate the town of Windsor to pay any costs for the acquisition, construction, equipping or operation and administration of the improvements located within the district or for the operation or administration of the district, or to pledge any money or taxes to pay debt service on bonds issued by the district except as may be agreed to in any interlocal agreements executed by the town of Windsor and the district.
- 623 (o) Notwithstanding any other provision of this section or of any of 624 the general statutes, or of any other public or special act or charter or

ordinance or resolution to the contrary, not earlier than four years

- from the effective date of this section, at the option of the town of
- 627 Windsor by resolution of the town council of the town of Windsor, the
- district shall be merged into the town of Windsor if no bonds have
- then been issued by the district. Upon such merger, any obligations of
- 630 the district shall become obligations of the town of Windsor and any
- 631 property which is owned by the district shall be distributed to the
- 632 town of Windsor.
- (p) This section being necessary for the welfare of the town of
- Windsor and its inhabitants shall be liberally construed to affect the
- 635 purposes hereof.
- 636 Sec. 2. (*Effective July 1, 2011*) (a) For purposes of this section:
- (1) "District" means that certain real property, situated in the town
- of Windsor, the County of Hartford and the state of Connecticut, the
- 639 Millbrook Greens Improvement District, a body politic and corporate
- and deemed to be established pursuant to section 7-325 of the general
- statutes, consisting of the area bounded and described as follows:
- Beginning at a point marking the intersection of the easterly nonaccess
- 643 highway line of Interstate 91 with the southerly street line of Pigeon
- Hill Road. Said point being the northwesterly corner of the parcel
- herein described. Thence, S 80 degrees 59'15" E a distance of 158.57 feet
- 646 to a point of curvature. Thence, along a curve to the right having a
- central angle of 02 degrees 43'36" a radius of 500 feet and an arc length
- of 23.79 feet to a point. Said point bearing S 71 degrees 46'59"E a chord
- 649 distance of 23.79 feet from said point of curvature. Thence, S 69
- degrees 53'24" E a distance of 414.51 feet to a point of curvature.
- Thence, along a curve to the left having a central angle of 09 degrees 54'40" E a radius of 1327.02 feet and an arc length of 229.55 feet to a
- 653 point marking the northwesterly corner of land now or formerly of
- 654 Chang Yu Sun et. al. Said point bearing S 74 degrees 50'44" E a chord
- distance of 229.26 feet from said point of curvature. Thence, S 10
- degrees 7'10" W a distance of 255.40 feet along the westerly property
- line of land of said Sun. Thence, S 84 degrees 26'51" E a distance of

658 519.45 feet to a point. Thence, S 41 degrees 03'0" E a distance of 262.87 659 feet to a point. Thence, S 78 degrees, 33'09" W a distance of 262.51 feet 660 to a point. Thence, S 27 degrees 49'41" E a distance of 505.83 feet to a 661 point. Thence, N 61 degrees 58'09" E a distance of 181.00 feet to a point. 662 Thence, N 65 degrees 14'04" E a distance of 158.60 feet to a point. 663 Thence, S 14 degrees 43'51" E a distance of 400.00 feet to a point. 664 Thence, S 74 degrees 49'48" W a distance of 35.00 feet to a point. 665 Thence, S 14 degrees 43'51" E a distance of 158.82 feet to a point. 666 Thence, N 74 degrees 49'48" E a distance of 77.43 feet to a point in the 667 northerly street line of Warham Street. The last ten courses being along 668 residential subdivision property lines. Thence, along a curve to the left 669 in the westerly street line of Warham Street having a central angle of 670 109 degrees 28'23" a radius of 37.50 feet and an arc length of 71.65 feet 671 to a point marking the northwesterly corner of land now or formerly of 672 Margaret Rosemary Jacques EST. Said point bearing S 20 degrees 673 05'37" W a chord distance of 61.24 feet from said point on the northerly 674 street line of Warham Street. Thence, S 46 degrees 15'20" W a distance 675 of 312.33 feet to a point in the northern property line of land now or 676 formerly of James Walsh. Thence along said land of Walsh S 74 677 degrees 59'03" W a distance of 53.90 feet to a point. Thence, S 14 678 degrees 45'21" E a distance of 23.30 feet to a point. Thence, S 89 degrees 679 18'49" E a distance of 569.69 feet to a point marking the intersection of 680 the westerly street line of Taylor Court and the southerly street line of 681 Taylor Street. The last three courses being along land now of formerly 682 of James Walsh. Thence, S 45 degrees 45'31" E a distance of 88.10 feet to 683 a point. Thence, S 09 degrees 49'03" E a distance of 60.00 feet to a point. 684 Thence, S 88 degrees 56'36" E a distance of 97.90 feet to a point. Thence, 685 S 15 degrees 27'29" E a distance of 120.90 feet to a point. Thence, N 74 686 degrees 16'50" E a distance of 79.72 feet to a point. Thence, N 15 687 degrees 27'29" W a distance of 96.90 feet to a point. Thence, S 88 688 degrees 56'36" E a distance of 361.50 feet to a point. Thence, N 67 689 degrees 27'58" E a distance of 185.66 feet to a point marking the 690 northwesterly corner of land now or formerly 165 Poquonock, LLC. 691 The last eight courses being along residential subdivision property 692 lines. Thence, S 25 degrees 30'32" E a distance of 150.13 feet to a point.

693 Thence, S 67 degrees 26'18" W a distance of 72.66 feet to a point. 694 Thence, S 06 degrees 54'44" E a distance of 245.59 feet to a point. 695 Thence, S 82 degrees 18'31" W a distance of 67.72 feet to a point. 696 Thence, S 20 degrees 51'27" E a distance of 80.84 feet to a point. Thence, 697 N 83 degrees 07'52" W a distance of 137.65 feet to a point. Thence, N 58 698 degrees 22'52" W a distance of 55.00 feet to a point. Thence, S 24 699 degrees 04'16" W a distance of 153.40 feet to a point marking the 700 northeasterly corner of land now or formerly of Robert M. Devito and 701 Margaret J. Devito. The last five courses being along residential 702 subdivision property lines. Thence, S 23 degrees 19'19" W a distance of 703 114.43 feet to a point. Thence, S 50 degrees 31'36" W a distance of 704 164.27 feet to a point. Thence, S 30 degrees 5'45" E a distance of 192.16 705 feet to a point in the northerly street line of Mack Street. Then last two 706 course being along land now or formerly of Windsor Independent 707 Living Association, Inc. Thence, S 53 degrees 32'55" W a distance of 708 64.61 feet along the northerly street line of Mack Street to the 709 southeasterly corner of land now or formerly of Richard Pullen Tr., 710 Joseph Misak, David Sherwood & et. al. Thence, N 29 degrees 42'33" W 711 a distance of 381.03 feet along said land of Richard Pullen TR. et. al. to 712 a point. Thence, S 74 degrees 29'39" W a distance of 710.60 feet to a 713 point. Thence, S 6 degrees 16'31" E a distance of 240.00 feet to a point 714 on the northerly line of land now or formerly of Associates of Williamsburg. Thence, S 86 degrees 27'19" W a distance of 364.67 feet 715 716 to the northeasterly corner of land now or formerly of James Walsh 717 and Virginia Ernst. Thence, S 85 degrees 37'39" W a distance of 190.98 718 feet to a point. Thence, S 86 degrees 47'39" W a distance of 214.30 feet 719 to a point on the easterly line of land now or formerly of William, 720 Joseph & Helen Bednarz. Thence, N 04 degrees 41'41" W a distance of 721 262.78 feet to a point. Thence, N 05 degrees 57'41" W a distance of 722 275.88 feet to a point. Thence, S 83 degrees 29'44" W a distance of 84.28 723 feet to a point. Thence, N 01 degree 17'54" W a distance of 1180.41 feet 724 to a point. Thence, S 87 degrees 57'15" W a distance of 500.64 feet to a 725 point. Thence, S 07 degrees 49'52" W a distance of 28.40 feet to a point. Thence, N 89 degrees 31'56" W a distance of 171.50 feet to a point. 726 727 Thence, S 83 degrees 45'24" W a distance of 307.69 feet to a point in the

westerly nonaccess highway line of Interstate 91. The last eight courses

- 729 being along land now or formerly of Joseph, William & Helen Bednarz.
- 730 Thence, N 02 degrees 8'43" E a distance of 188.35 feet to a point.
- 731 Thence, N 09 degrees 34'08" E a distance of 250.21 feet to a point.
- Thence N 12 degrees 55'39" E a distance of 201 feet to a point. Thence,
- 733 N 19 degrees 20'53" W a distance of 55.89 feet to a point. Thence, N 7
- 734 degrees 12'59" E a distance of 829.62 feet to the point and place of
- beginning. The last five courses being along the westerly nonaccess
- 736 highway line of Interstate 91. Said parcel contains a total area of
- 737 4,141,795 square feet or 95.08 acres. The project boundaries shall also
- 738 include any off-site locations mandated by any permitting agency for
- 739 improvements associated with the project.
- 740 (2) "Voter" means (A) any person who is an elector of the district, (B)
- any citizen of the United States of the age of eighteen years or more
- 742 who, jointly or severally, is liable to the district for taxes assessed
- 743 against such citizen on an assessment of not less than one thousand
- dollars on the last-completed grand list of such district, as the case may
- be, or who would be so liable if not entitled to an exemption under
- 746 subdivision (17), (19), (22), (23) or (26) of section 12-81 of the general
- statutes, or (C) holders of record of an interest in real property within
- 748 the district.
- 749 (3) "Bonds" means bonds, notes or other obligations authorized by
- 750 this section.
- (b) (1) Upon the petition of fifteen or more persons eligible to vote in
- 752 the town of Windsor, specifying the district for any or all of the
- purposes set forth in this section, the town manager of such town shall
- 754 call a meeting of the voters to act upon such petition, which meeting
- shall be held at such place within such town and such hour as the town
- 756 manager designates, not later than thirty days after such petition has
- been received by the town manager. Such meeting shall be called by
- 758 publication of a written notice of the same, signed by the town
- manager, at least fourteen days before the time fixed for such meeting
- in two successive issues of some newspaper published or circulated in

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such town. Not later than twenty-four hours before such meeting, (A) two hundred or more voters or ten per cent of the total number of voters of such proposed district, whichever is less, may petition the town manager, in writing, for a referendum of the voters of such proposed district, or (B) the town manager in his or her discretion may order a referendum of the voters of such proposed district, on the sole question of whether the proposed district should be established. Any such referendum shall be held not less than seven or more than fourteen days after the receipt of such petition or the date of such order, on a day to be set by the town manager for a vote by paper ballots or by a "yes" or "no" vote on the voting machines, during the hours between twelve o'clock noon and eight o'clock p.m.; except that such town may, by vote of its town council, provide for an earlier hour for opening the polls but not earlier than six o'clock a.m., notwithstanding the provisions of any special act. If voters representing at least two-thirds of the assessments of holders of record within the proposed district cast votes in such referendum in favor of establishing the proposed district, the town manager shall reconvene such meeting not later than seven days after the day on which the referendum is held. Upon approval of the petition for the proposed district by voters representing at least two-thirds of the assessments of holders of record within the proposed district present at such meeting, or if a referendum is held, upon the reconvening of such meeting after the referendum, the voters, upon the vote of voters representing a majority of assessments of holders of record within the proposed district, choose necessary officers therefor to hold office until the first annual meeting thereof; and the district shall, upon the filing of the first report filed in the manner provided in subsection (c) of section 7-325 of the general statutes, thereupon be a body corporate and politic and have the powers provided in sections 7-324 to 7-329, inclusive, of the general statutes, not inconsistent with the general statutes or this section, in relation to the objects for which it was established, that are necessary for the accomplishment of such objects, including the power to lay and collect taxes. The clerk of such district shall cause its name and a description of its territorial limits and of any additions that may

be made thereto to be recorded in, and a caveat be placed upon, the land records of the town of Windsor.

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- (2) At the meeting called for the purpose of establishing the district as provided in subdivision (1) of this subsection, the voters may establish the district for any or all of the following purposes: To extinguish fires, to light streets, to plant and care for shade and ornamental trees, to plan, lay out, acquire, construct, maintain and finance roads, sidewalks, crosswalks, drains, sewers and sewage treatment facilities, utility improvements and connections, parking facilities, open space, bulkhead repairs, dredging and construction, environmental remediation and other infrastructure improvements and to acquire, construct, maintain and regulate the use of recreational facilities, to plan, lay out, acquire, construct, reconstruct, repair, maintain, supervise and manage a flood or erosion control system, to plan, lay out, acquire, construct, maintain, operate, finance and regulate the use of a community water system, all as hereinafter referred to as the "improvements". The district may contract with a town, city, borough or other district for carrying out any of the purposes or the purchase or sale of any of the improvements for which such district was established.
- (3) At the meeting called for the purpose of establishing the district as provided in subdivision (1) of this subsection, the voters shall fix the date of the annual meeting of the voters for the election of district officers and the transaction of such other business as may properly come before such annual meeting. At such organization meeting of the district, the voters shall elect five directors, provided, upon its organization and at all times thereafter, one director may be appointed by the town council of the town of Windsor. From such directors, the voters shall elect at the organizational meeting a president, vice-president, a clerk and a treasurer to serve until the first annual meeting for the election of officers and thereafter such officers shall be elected annually. Not fewer than three members of the board of directors shall be residents of the state of Connecticut. Subject to the provisions of subdivision (4) of this subsection, not fewer than fifteen voters of the

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district shall constitute a quorum for the transaction of business at such organizational meeting of the district; and if fifteen voters are not present at such meeting, the town manager may adjourn such meeting from time to time, until at least fifteen voters are present. Special meetings of the district may be called on the application of ten per cent of the total number of voters of such district or twenty of the voters of such district, whichever is less, or by the president or any three directors upon giving notice as provided in this subdivision. Any special meeting called on the application of the voters shall be held not later than twenty-one days after receiving such application. Notice of the holding of the annual meeting and all special meetings shall be given by publication of a notice of such meetings in a newspaper having a general circulation in such district at least ten days before the day of such meetings, signed by the president or any three directors, which notice shall designate the time and place of such meetings and the business to be transacted thereat. Two hundred or more persons or ten per cent of the total number of voters of such district, whichever is less, may petition the clerk of such district, in writing, at least twentyfour hours prior to any such meeting, requesting that any item or items on the call of such meeting be submitted to the voters not less than seven or more than fourteen days thereafter, on a day to be set by the district meeting or, if the district meeting does not set a date, by the board of directors, or a vote by paper ballots or by a "yes" or "no" vote on the voting machines, during the hours between twelve o'clock noon and eight o'clock p.m., except that any district may, by vote of its board of directors, provide for an earlier hour for opening the polls but not earlier than six o'clock a.m. The paper ballots or voting machine ballot labels, as the case may be, shall be provided by the clerk. When such a petition has been filed with the clerk, the president, after completion of other business and after reasonable discussion shall adjourn such meeting and order such vote on such item or items in accordance with the petition; and any item so voted may be rescinded in the same manner. The clerk shall phrase such item or items in a form suitable for printing on such paper ballots or ballot labels. Subject to the provisions of subdivision (4) of this subsection, not fewer than

fifteen voters of the district shall constitute a quorum for the transaction of business at any meeting of the district; and if fifteen voters are not present at such meeting, the president of the district or, in such president's absence, the vice-president, may adjourn such meeting from time to time, until at least fifteen voters are present; and all meetings of the district where a quorum is present may be adjourned from time to time by a vote of a majority of the voters voting on the question. At any annual or special meeting, the voters may, by a majority vote of those present, discontinue any purposes for which the district is established or undertake any additional purpose or purposes enumerated in subdivision (2) of this subsection.

(4) (A) A quorum for the transaction of business at the meeting called for the purpose of establishing the district, as provided in subdivisions (1) and (3) of this subsection, shall be either fifteen voters of such district or a majority of the holders of record of interests in real property within such district, as long as the assessments of such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district. If fifteen voters or a majority of the holders of record of interests in real property within such district are not present at such meeting or the assessments of such holders of record constitute less than one-half of the total of assessments for all interests in real property within such district, the town manager may adjourn such meeting, from time to time, until at least fifteen voters or a majority of the holders of record of interests in real property within such district are present and the assessments of such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district.

(B) For the transaction of business at any other meeting of the district, a quorum shall be either fifteen voters of the district or a majority of the holders of record of interests in real property within such district, as long as the assessments for such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district. If fifteen voters or a

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majority of the holders of record of interests in real property within such district are not present at such meeting or the assessments of such holders of record constitute less than one-half of the total assessments for all interests in real property within such district, the president of the district, or in such president's absence, the vice-president, may adjourn such meeting, from time to time, until at least fifteen voters or a majority of the holders of record of interests in real property within such district are present and the assessments of such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district.

- (5) In any case in which an action for a vote by the voters of the district is to be initiated by the petition of such voters, in addition to such other requirements as the general statutes or any special act may impose, such petition shall be on a form prescribed or approved by the clerk of such district, and each page of such petition shall contain a statement, signed under penalties of false statement, by the person who circulated the same, setting forth such circulator's name and address, and stating that each person whose name appears on said page signed the same in person in the presence of such circulator, that the circulator either knows each such signer or that the signer satisfactorily identified himself to the circulator and that all the signatures on said page were obtained not earlier than six months prior to the filing of said petition. Any page of a petition which does not contain such a statement by the circulator shall be invalid. Any circulator who makes a false statement in the statement hereinbefore provided shall be subject to the penalty provided for false statement. No petition shall be valid for any action for a vote by the voters at any regular or special district meeting unless such petition shall be circulated by a voter eligible to vote in such district.
- (c) Whenever the officers of such district vote to terminate its corporate existence and whenever a petition signed by ten per cent of the total voters of such district or twenty of the voters of such district, whichever is less, applying for a special meeting to vote on the termination of the district is received by the clerk, the clerk shall call a

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special meeting of the voters of such district, the notice of which shall be signed by the officers thereof, by advertising the same in the same manner as provided in section 7-325 of the general statutes. Not later than twenty-four hours before any such meeting, two hundred or more voters or ten per cent of the total number of voters, whichever is less, may petition the clerk of the district, in writing, that a referendum on the question of whether the district should be terminated be held in the manner provided in section 7-327 of the general statutes. If, at such meeting, a two-thirds majority of the voters present vote to terminate the corporate existence of the district, or, if a referendum is held, twothirds of the voters casting votes in such referendum vote to terminate the corporate existence of the district, the officers shall proceed to terminate the affairs of such district. The district shall pay all outstanding indebtedness and turn over the balance of the assets of such district to the town of Windsor, if the legislative body of the town authorizes such action. No district shall be terminated under this subsection until all of its outstanding indebtedness is paid unless the legislative body of the town of Windsor agrees in writing to assume such indebtedness. On completion of the duties of the officers of such district, the clerk shall cause a certificate of the vote of such meeting to be recorded in the land records of the town of Windsor and the clerk shall notify the Secretary of the Office of Policy and Management.

- (d) (1) For purposes of voting at meetings held by such district, any tenant in common of any interest in real property shall have a vote equal to the fraction of such tenant in common's ownership of such interest. Any joint tenant of any interest in real property shall vote as if each such tenant owned an equal fractional share of such real property. A corporation shall have its vote cast by the chief executive officer of such corporation, or such officer's designee. Any entity that is not a corporation shall have its vote cast by a person authorized by such entity to cast its vote. No owner shall have more than one vote.
- (2) No holder of record of an interest in real property shall be precluded from participating in any district meeting or referendum because of the form of entity that holds such interest, whether such

holder of record is (A) a corporation, partnership, unincorporated association, trustee, fiduciary, guardian, conservator or other form of entity, or any combination thereof, or (B) an individual who holds interests jointly or in common with another individual or individuals, or with any one or more of the entities listed in subparagraph (A) of this subdivision.

(e) Notwithstanding any provision of the general statutes, including sections 7-324 to 7-329, inclusive, of the general statutes, the district shall have the power to assess, levy and collect benefit assessments upon the land and buildings in the district which, in its judgment, are benefited by the improvements.

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- (f) (1) Notwithstanding any provision of the general statutes, including sections 7-324 to 7-329, inclusive, of the general statutes, the district shall have the power to fix, revise, charge, collect, abate and forgive reasonable taxes, fees, rents and benefit assessments, and other charges for the cost of the improvements, financing costs, operating expenses and other services and commodities furnished or supplied to the real property in the district in accordance with the applicable provisions of the general statutes which apply to districts established under section 7-325 of the general statutes, and this section and in the manner prescribed by the district. Notwithstanding any provision of the general statutes, the district may make grants for, or pay the entire cost of any improvements, including the costs of financing such improvements, capitalized interest and the funding of any reserve funds necessary to secure such financing or the debt service of bonds or notes issued to finance such costs, from taxes, fees, rents, benefit assessments or other revenues and may assess, levy and collect said taxes, fees, rents or benefit assessments concurrently with the issuance of bonds, notes or other obligations to finance such improvements based on the estimated cost of the improvements prior to the acquisition or construction of the improvements or upon the completion or acquisition of the improvements.
- 999 (2) Notwithstanding any provision of the general statutes, whenever

the district constructs, improves, extends, equips, rehabilitates, repairs, acquires or provides a grant for any improvements or finances the cost of such improvements, such proportion of the cost or estimated cost of the improvements and financing thereof as determined by the district, may be assessed by the district, herein referred to as "benefit assessments", in the manner prescribed by such district, upon the property benefited by such improvements and the balance of such costs shall be paid from the general funds of the district. The district may provide for the payment of such benefit assessments in annual installments, not exceeding thirty, and may forgive such benefit assessments in any single year without causing the remainder of installments of benefit assessments to be forgiven. Benefit assessments to buildings or structures constructed or expanded after the initial benefit assessment may be assessed as if the new or expanded buildings or structures had existed at the time of the original benefit assessment.

(3) In order to provide for the collection and enforcement of its taxes, fees, rents, benefit assessments and other charges, the district is hereby granted all the powers and privileges with respect thereto as districts organized pursuant to section 7-325 of the general statutes, and as held by the town of Windsor or as otherwise provided in this section. Such taxes, fees, rents or benefit assessments, if not paid when due, shall constitute a lien upon the premises served and a charge against the owners thereof, which lien and charge shall bear interest at the same rate as delinquent property taxes. Each such lien may be continued, recorded and released in the manner provided for property tax liens and shall take precedence over all other liens or encumbrances except a lien for taxes of the town of Windsor. Each such lien may be continued, recorded and released in the manner provided for property tax liens.

(4) The budget, taxes, fees, rents, benefit assessments and any other charges of the district of general application shall be adopted and revised by the board at least annually no more than thirty days before the beginning of the fiscal year, in accordance with the procedures to

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be established by the board, at a meeting called by the board, assuring that interested persons are afforded notice and an opportunity to be heard. The board shall hold at least two public hearings on its schedule of fees, rates, rents, benefit assessments and other charges or any revision thereof before adoption, notice of which shall be delivered to the town manager of the town of Windsor and be published in at least two newspapers of general circulation in the town of Windsor at least ten days in advance of the hearing. No later than the date of the publication, the board shall make available to the public and deliver to the town manager of the town of Windsor the proposed schedule of fees, rates, rents, benefit assessments and other charges. The procedures regarding public hearing and appeal, provided by section 7-250 of the general statutes, shall apply for all benefit assessments made by the district, except that the board shall be substituted for the water pollution control authority. Should the benefit assessments be assessed and levied prior to the acquisition or construction of the improvements, then the amount of the benefit assessments shall be adjusted to reflect the actual cost of the improvements, including all financing costs, once the improvements have been completed, should the actual cost be greater than or less than the estimated costs. Benefit assessments shall be due and payable at such times as are fixed by the board, provided the district shall give notice of such due date not less than thirty days prior to such due date by publication in a newspaper of general circulation in the town of Windsor and by mailing such notice to the owners of the property assessed at their last-known address.

(g) (1) Notwithstanding any provision of the general statutes, including sections 7-324 to 7-329, inclusive, of the general statutes, whenever the district has authorized the acquisition or construction of the improvements or has made an appropriation therefor, the district may authorize the issuance of up to ten million dollars of bonds, notes or other obligations to finance the cost of the improvements, the creation and maintenance of reserves required to sell the bonds and the cost of issuance of the bonds, provided no bonds shall be issued

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prior to the district entering into an interlocal agreement with the town of Windsor, in accordance with the procedures provided by section 7-339c of the general statutes, including at least one public hearing on the proposed agreement and ratification by the town council. The bonds may be secured as to both principal or interest by (A) the full faith and credit of the district, (B) fees, revenues or benefit assessments, or (C) a combination of subparagraphs (A) and (B) of this subdivision. Such bonds shall be authorized by resolution of the board. The district is authorized to secure such bonds by the full faith and credit of the district or by a pledge of or lien on all or part of its revenues, fees or benefit assessments. The bonds of each issue shall be dated, shall bear interest at the rates and shall mature at the time or times not exceeding thirty years from their date or dates, as determined by the board, and may be redeemable before maturity, at the option of the board, at the price or prices and under the terms and conditions fixed by the board before the issuance of the bonds. The board shall determine the form of the bonds, and the manner of execution of the bonds, and shall fix the denomination of the bonds and the place or places of payment of principal and interest, which may be at any bank or trust company within the state of Connecticut and other locations as designated by the board. In case any officer whose signature or a facsimile of whose signature shall appear on any bonds or coupons shall cease to be an officer before the delivery of the bonds, the signature or facsimile shall nevertheless be valid and sufficient for all purposes the same as if the officer had remained in office until the delivery.

(2) While any bonds issued by the district remain outstanding, the powers, duties or existence of the district shall not be diminished or impaired in any way that will affect adversely the interests and rights of the holders of the bonds. Bonds issued under this section, unless otherwise authorized by law, shall not be considered to constitute a debt of the state of Connecticut or the town of Windsor, or a pledge of the full faith and credit of the state of Connecticut or the town of Windsor, but the bonds shall be payable solely by the district or as special obligations payable from particular district revenues. Any

bonds issued by the district shall contain on their face a statement to the effect that neither the state of Connecticut nor the town of Windsor shall be obliged to pay the principal of or the interest thereon, and that neither the full faith and credit or taxing power of the state of Connecticut or the town of Windsor is pledged to the payment of the bonds. All bonds issued under this section shall have and are hereby declared to have all the qualities and incidents of negotiable instruments, as provided in title 42a of the general statutes.

- (h) (1) The board may authorize that the bonds be secured by a trust agreement by and between the district and a corporate trustee, which may be any trust company or bank having the powers of a trust company within the state of Connecticut. The trust agreement may pledge or assign the revenues. Either the resolution providing for the issuance of bonds or the trust agreement may contain covenants or provisions for protecting and enforcing the rights and remedies of the bondholders as may be necessary, reasonable or appropriate and not in violation of law.
- (2) All expenses incurred in carrying out the trust agreement may be treated as a part of the cost of the operation of the district. The pledge by any trust agreement or resolution shall be valid and binding from time to time when the pledge is made; the revenues or other moneys so pledged and then held or thereafter received by the board shall immediately be subject to the lien of the pledge without any physical delivery thereof or further act; and the lien of the pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the board, irrespective of whether the parties have notice thereof. Notwithstanding any provision of the Uniform Commercial Code, neither this subsection, the resolution or any trust agreement by which a pledge is created need be filed or recorded except in the records of the board, and no filing need be made under title 42a of the general statutes.
- (i) Bonds issued under this section are hereby made securities in which all public officers and public bodies of the state of Connecticut

and its political subdivisions, all insurance companies, companies, banking associations, investment companies, executors, administrators, trustees and other fiduciaries may properly and legally invest funds, including capital in their control and belonging to them; and such bonds shall be securities which may properly and legally be deposited with and received by any state or municipal officer or any agency or political subdivision of the state of Connecticut for any purpose for which the deposit of bonds of the state of Connecticut is now or may hereafter be authorized by law.

(j) Bonds may be issued under this section without obtaining the consent of the state of Connecticut or the town of Windsor, and without any proceedings or the happening of any other conditions or things other than those proceedings, conditions or things that are specifically required thereof by this section, and the validity of and security for any bonds issued by the district shall not be affected by the existence or nonexistence of the consent or other proceedings, conditions or things.

- (k) The district and all its receipts, revenues, income and real and personal property shall be exempt from taxation and benefit assessments and the district shall not be required to pay any tax, excise or assessment to or from the state of Connecticut or any of its political subdivisions. The principal and interest on bonds or notes issued by the district shall be free from taxation at all times, except for estate and gift, franchise and excise taxes, imposed by the state of Connecticut or any political subdivision thereof, provided nothing in this section shall act to limit or restrict the ability of the state of Connecticut or the town of Windsor to tax the individuals and companies, or their real or personal property or any person living or business operating within the boundaries of the district.
- (l) The board shall at all times keep accounts of its receipts, expenditures, disbursements, assets and liabilities, which shall be open to inspection by a duly appointed officer or duly appointed agent of the state of Connecticut or the town of Windsor. The fiscal year of the

district shall begin on July first and end on the following June thirtieth or as otherwise established by section 7-327 of the general statutes. The district shall be subject to an audit of its accounts in the manner provided in the general statutes.

- (m) (1) At such time as any construction or development activity financed by bonds issued by the district is taking place, the clerk of the district shall submit project activity reports quarterly to the Secretary of the Office of Policy and Management and to the chairpersons of the joint standing committee of the General Assembly having cognizance of matters relating to finance, revenue and bonding.
- (2) The district shall take affirmative steps to provide for the full disclosure of information relating to the public financing and maintenance of improvements to real property undertaken by the district. Such information shall be provided to any existing residents and to all prospective residents of the district. The district shall furnish each developer of a residential development within the district with sufficient copies of such information to provide each prospective initial purchaser of property in such district with a copy, and any developer of a residential development within the district, when required by law to provide a public offering statement, shall include a copy of such information relating to the public financing and maintenance of improvements in the public offering statement.
  - (n) (1) This section shall be deemed to provide an additional, alternative and complete method of accomplishing the purposes of this section and exercising the powers authorized hereby and shall be deemed and construed to be supplemental and additional to, and not in derogation of, powers conferred upon the district by law and particularly by sections 7-324 to 7-329, inclusive, of the general statutes; provided insofar as the proceedings of this section are inconsistent with any general statute or special act, or any resolution or ordinance of the town of Windsor, this section shall be controlling.
- 1199 (2) Except as specifically provided in this section, all other statutes,

ordinances, resolutions, rules and regulations of the state of Connecticut and the town of Windsor shall be applicable to the property, residents and businesses located in the district. Nothing in this section shall in any way obligate the town of Windsor to pay any costs for the acquisition, construction, equipping or operation and administration of the improvements located within the district or to pledge any money or taxes to pay debt service on bonds issued by the district except as may be agreed to in any interlocal agreements executed by the town of Windsor and the district.

- (o) At the option of the town of Windsor by vote of the town council of the town of Windsor, the district shall be merged into the town of Windsor if no bonds are issued by the district not later than four years after the effective date of this section or after the bonds authorized by this section are no longer outstanding and any property which is owned by the district shall be distributed to the town of Windsor.
- (p) This section being necessary for the welfare of the town of Windsor and its inhabitants shall be liberally construed to affect the purposes hereof.

This act shall take effect as follows and shall amend the following				
sections:				
Section 1	July 1, 2011	New section		
Sec. 2	July 1, 2011	New section		

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

# State Impact: None

## Municipal Impact:

Municipalities	Effect	FY 12 \$	FY 13 \$
Windsor	Potential	0 to 40,000	0 to 40,000
	Cost		

### Explanation

The bill authorizes the creation of two districts within Windsor, to be named Great Pond Improvement District and Millbrook Green Improvement District.

If fifteen or more voters petition to establish either district, Windsor would incur

- (a) minimal costs (estimated at less than \$1,000) associated with providing written notice of a meeting of the voters residing within the district's limits, as well as holding the meeting; and
- (b) potential costs associated with conducting a referendum, if (1) 200 or more voters, or 10% of the total number of voters in the district, whichever is less, petition for a referendum, or (2) the town council orders a referendum. The cost of holding a referendum in a town of Windsor's size is estimated to range from \$15,000 \$20,000.

Each newly created district would have the authority to collect and expend funds for the purpose for which it was established. Further, they are authorized to issue bonds (up to \$140 and \$10 million, respectively). This does not result in a state or municipal impact because such bonds would not be an obligation of the state or

Windsor.

To the extent that creation of either improvement district leads to property improvements, Windsor may experience an increase in its grand list.

House "A" strikes the original bill and its associated fiscal impact. The amendment authorizes the creation of the two districts within Windsor and results in the impact described above.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

### **OLR Bill Analysis**

HB 6100 (as amended by House "A")\*

# AN ACT CONCERNING REGIONAL PROPERTY TAX REVENUE SHARING.

#### **SUMMARY:**

The Office of Legislative Research does not analyze Special Acts.

#### **COMMITTEE ACTION**

Planning and Development Committee

Joint Favorable

Yea 15 Nay 5 (03/23/2011)

Finance, Revenue and Bonding Committee

Joint Favorable

Yea 35 Nay 16 (06/01/2011)